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PART VII

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NOTIFICATIONS BY GOVERNMENT

**PANCHAYAT RAJ & RURAL DEVELOPMENT
DEPARTMENT
(VIG.II)**

Memo. No.3221/Vig.II/2014-13.

Dated: 11.08.2025.

VIGILANCE REPORT - ALLEGATIONS AGAINST CHARGED OFFICER, Sri M.HEMABARADARA REDDY, AEE PR, PIU, TENALI SUB- DIVISION, GUNTUR DISTRICT AND (4) OTHERS REGARDING IRREGULARITIES IN SEVERAL ROAD WORKS CARRIED OUT IN VEMURU - CHARGES FRAMED - I.A. SUBMITTED INQUIRY REPORT - COMMUNICATING DISAGREEMENT FACTORS DEVIATING WITH THE FINDINGS OF I.A. - REPRESENTATIONS CALLED FOR.

- Ref:- 1) Vigilance Report No.16 (C.No.113/V&E/E1/2013), dt.31.01.2014 of G.A.(V&E) Dept.
2) G.O.Rt.Nos.1020, 1022 to 1024, PR&RD (Vig.II) Dept., dt.20.11.2014.
3) G.O.Rt.No.404, PR&RD (Vig.II) Dept., dt.12.06.2017.
4) Lr.No.Vig.III/1634/2014, dt.15.03.2018 of ENC, PR along with Inquiry Report.
5) Govt.Memo No.3221/Vig.II/2014-6, PR&RD (Vig.II) Dept., dt.10.09.2018.
6) G.O.Rt.No.481, PR&RD (Vig.II) Dept., dt.06.08.2019.
7) Lr.No.Vig.III/1634/2014, dt.14.11.2019 of ENC, PR, Vijayawada together with explanation of Sri D.Pulla Rao, DEE (Retd.), dt.18.9.2019.
8) Govt.Memo No.3221/Vig.II/2014-8, PR&RD (Vig.II) Dept., dt.07.07.2020.

- 9) G.O.Rt.No.71, PR&RD (Vig.II) Dept., dt.16.02.2021.
- 10) G.O.Rt.No.981, PR&RD (Vig.II) Dept., dt.9.12.2022.
- 11) Govt.Memo No.3221/Vig.II/2014-10, PR&RD (Vig.II) Dept., dt.20.11.2023.
- 12) Letter No.EO/CE, V&QC/VEMURU/GTR/2021, dt.09.11.2023 of ENC, PR.
- 13) Govt. Memo No.3221/Vig.II/2/2014-11, dt.12.02.2024.
- 14) Letter No.EO/CE.V&QC/Vemuru/GTR/2021, dt.27.03.2024 of ENC, PR and I.A.

In the references 9th and 10th cited, Government have appointed the Chief Engineer, Panchayat Raj, Vigilance & Quality Control, O/o.Engineer-in-Chief, Panchayat Raj as Inquiring Authority under Rule 20(2) of APCS (CC&A) Rules, 1991 to conduct inquiry into the charges framed against the following five (5) charged officers regarding irregularities in several road works carried out in Vemuru, Guntur District, based on the recommendations of Director General, Vigilance & Enforcement:-

1. Sri M.Venkateswara Rao, the then EE, PR, Tenali;
2. Sri M.N.Anjaneyulu, Dy.EE, PRISD, Vemuru;
3. Sri M.Hemambaradhara Reddy, the then AEE, PIUSD, Tenali;
4. Sri S.Shoukath Hussain, the then SE,PR,Guntur (now retired);
5. Sri D.Pulla Rao, Dy.EE, PIUSD, Tenali (Retired on 31.8.2017).

2. In the references 12th and 14th cited, the Engineer-in-Chief, Panchayat Raj has furnished two (2) inquiry reports along with the findings. After examination, Government deviated with certain findings of the Inquiring Authority on certain counts of charges and observed the following disagreement factors:-

Sl.No	Name of CO & Designation/ Charge	As per IA report	Observations/ Disagreement factors	Final Observation
CO-1	Sri M. Venkateswara Rao, former EE,PR,Tenali (Retired on 28.02.2018)			
	Charge-1 Allowed substandard work and recommended for payment for NABARD and MNP works without insisting for QC tests results, substandard execution with deficiencies of Rs.4,77,233/- in 9 works and rejected value of Rs. 20,20,202/- in 9 works	Not proved	Regarding quality tests, recording in the measurement Books, a certificate has to be appended in the M-Books about the specified tests conducted by the field stuff and entered in the quality test register. (Vide Para G of Govt.memo dated 12/5/2006). Further, as per D code, the EE is the final authority and responsible person in the field for qualitative and quantitative work (Vide para H of Govt.memo dated 12/5/2006). As the charges charge is, that the EE has allowed substandard work, without insisting for QC test results, and since the EE is the payment authority and allowing payment without QC test results is procedural lapse and the IA report is not acceptable.	Proved

	Charge-2 Recommended for payment for unexecuted item of shoulders to 3 CC roads.	Not proved	The charge is that the EE has recommended payment for unexecuted item. As the EE is the payment authority and recommending for payment for the unexcused item, is procedural lapse and the IA report may not be acceptable.	Proved
	Charge-3 Recommended for payment to the unexecuted work "CC road from A. Ramanaiah (H) to S. Seetaramaiah (H) in Vemuru (V).	Not proved	The V&E officials stated that, the measurements under this name of work was recorded from P1 to P4 of MB No.500/B11-12 and when inspected the work, it was observed that no CC road was laid from A.Ramanayya(H) to S.Seetharamaiah(H) as per estimate sanctioned. The CO failed to get revised approval for executing the work at different location and though, the amount was recovered, there is a procedural lapse and the IA report is not acceptable.	Proved
	Charge-4 Recommended for filler boards separately though included in the item of cost of CC M30 grade pavement in the approved data.	proved	The IA report is acceptable.	Proved
	Charge-5 Recommended for execution of the MNP works of Vemuru (M) through M. Hemambaradara Reddy. AEE Projects Vemuru (M) through M. Hemambaradara Reddy, AEE Projects Division though the works are not under his jurisdiction based on the recommendation of the Ex-MPP, Vemuru.	Not proved	The SE in his WSD stated that the EE, PR, Tenali has requested that to accord permission that the remaining works sanctioned under MNP may be executed under the supervision of Sri M.Hemambaradhara Reddy, AEE on the representation of EX-MPP and is not acceptable. the supervision of Sri M.Hemambaradhara Reddy, AEE on the representation of EX-MPP and is not acceptable.	Proved
	Charge-6 Colluded with Ex-MPP resulting in substandard execution of works	Not proved	The IA reported that, there is no evidence as alleged and concluded that the charge is not help proved and is acceptable.	Proved
CO-2	Sri M.N. Anjaneyulu, Dy.EE,PRI SD, Vemuru(Retired on 31.07.2018)			
	Charge-1 Executed, check measured and recommended for payment to the substandard works taken up under NABARD and MNP works without conducting QC checks.	Partly proved	Out of 8 No. of works, IA reported that, 1 work was not check measured by him, for 4 No.of works, the deficiency are less than 15% and responsibility cannot be fixed against the CO as per Govt. memo dated.12.05.2006, and in respect of 3 MNP works, the deficiencies are more than 15% and hence, the charge is treated as held proved.	Proved

	Charge-2 Check measured and recommended for fraudulent recordings in unexecuted items of work of shoulders.	proved	The IA report is acceptable.	Proved
	Charge-3 Recommended for payment for superfluous filler boards, though the sanctioned rate of C.C. pavement already incorporated the provision of the same.	proved	The IA report is acceptable.	Proved
	Charge-4 Check measured & recommended for payment for fraudulent recordings in respect of unexecuted work CC road from A. Ramanaiah (H) to S. Seetharamaiah (H) in Vemuru.	Not proved	The V&E officials stated that, the measurements under this name of work was recorded from P1 to P4 of MB No.500/B11-12 and when inspected the work, it was observed that no CC road was laid from A.Ramanayya(H) to S.Seetharamaiah(H) as per estimate sanctioned. The CO failed to get revised approval for executing the work at different location and though, the amount was recovered, there is a procedural lapse and the IA report is not acceptable.	Proved
CO-3	Sri M. Hemambharadha Reddy, AEE, PIUSD, Tenali,			
	DOB: 18.06.1965, will retire on 30.06.2027.			
	Charge-1 Executed defective substandard works taken up under NABARD & MNP without conducting QC tests and recorded the measurements.	proved	The IA reported that, out of 8 No. of works, in 5 No. of works, the deficiencies are more than 10% and the charge is treated as held proved.	proved
	Charge-2 Recorded fraudulent measurements for the unexecuted item of shoulders for MNP works.	proved	The IA report is acceptable.	proved
	Charge-3 Recorded item of filler boards though rate was incorporated in the item of C.C. Pavement cost.	proved	The IA report is acceptable.	proved

	Charge-4 Recorded fraudulent measurements for the unexecuted work CC road from A. Ramanaiah (H) to S. Seetharamaiah (H) in Vemuru.	Not proved	The V&E officials stated that, the measurements under this name of work was recorded from P1 to P4 of MB No.500/B11-12 and when inspected the work, it was observed that no CC road was laid from A.Ramanayya(H) to S.Seetharamaiah(H) as per estimate sanctioned. The CO failed to get revised approval for executing the work at different location and though, the amount was recovered, there is a procedural lapse and the IA report is not acceptable.	proved
	Charge-5 Prepared and submitted defective estimates in respect of MNP works and NABARD.	Not proved	The V&E authorities point out that, approval of the data providing 4.5% as minimum bitumen content for 25mm thick SDBC by the CE,PR, NABARD against the specified minimum 5% as per clause 508 of the MORTH specifications for 25 mm-30 mm thickness is irregular. Further, the IA report has not taken into account the MORTH specifications and substantiated on the basis of MORTH specifications. Hence, the IA report is not acceptable.	proved
	Charge-6 Recorded measurements with fraudulent corrections without any authentication in M.Book of works violating the codal procedures.	proved	The IA reported that there are corrections in recorded measurements, which should have been authenticated by the check measuring officer. Since, there are corrections in recorded measurements, without any authentication, the IA report is not acceptable.	proved
	Charge-7 Failed to furnish M.books to V&E for verification and reported as missing leading to misconduct.	proved	The IA report is acceptable.	proved
	Charge-8 Colluded with Ex-MPP resulting in substandard execution of works.	Not proved	The Mahila Group Members in their statements stated that they have simply signed the necessary documents and they don't know that how many works were entrusted in their names. They don't know about cash transactions and also stated that all these cash transactions were not related to any of the group members and the books are taken care of Ex-MPP, Vemuru. Hence, it may be taken as the Ex-MPP, Vemuru has played a key role in executing the works. Hence, the charge is taken as held proved.	proved
	Charge-9 A.E.E. in connivance with the Ex.MPP, played key role and found instrumental for all the irregularities observed in execution of the works of MNP & NABARD of Vemuru (M).	Not proved		proved
CO-4	Sri S.Shoukarth Hussain, the then S.E,PR, Guntur (Retd. on 31.05.2012)			

	Charge-1 Executed MNP works in Vemuru (V) ignoring the AEEs of PRISD concerned through Sri M. Hemambaradha Reddy, AEE, PIU SD (Projects), Tenali, on the recommendations of Ex-MPP.	Not proved	As report by the IA, as the SE is having powers to make local arrangements in respect of AEE works allocation in his jurisdiction, the IA report is acceptable.	Not proved
	Charge-2 Recommended the defective estimates without proper scrutiny to the CE leading to substandard execution.	Not proved	The V&E authorities point out that, approval of the data providing 4.5% as minimum bitumen content for 25mm thick SDBC by the CE, PR, NABARD against the specified minimum 5% as per clause 508 of the MORTH specifications for 25 mm-30 mm thickness is irregular. Further, the IA report has not taken into account the MORTH specifications and substantiated on the basis of MORTH specifications. Hence, the IA report is not be acceptable.	Proved
CO-5	Sri D.Pulla Rao, Dy.EE, PIUSD, Tenali(Retired on 31.08.2017)			
	Charge-1 Allowed substandard work for payment- of NABARD Work "Vemuru to Peravali" without insisting for QC tests results in recovery of Rs.5,33,015/- and rejected value of Rs.11,13,310/- respectively.	Not proved	The V&E in the report point out that even after considering the Govt. memo dated.12.05.2006, deficiencies is beyond tolerance limits and proposed recovery of Rs.4,06,628/- in CC payment, Rs.1,28,387/- in GSB layer and rejected value of Rs.11,13,310/- in deficiency in bitumen. Hence, the IA report is not acceptable.	Proved
	Charge-2 Recommended for payment for unexecuted item of gravel shoulders on the above road work from KM 1/100 to 1/350 (250 Mtrs) on right side and 1/230 to 1/280 (50) Mtrs on left side	Proved	The IA report is acceptable.	Proved

3. Government hereby disagree with certain findings of Inquiring Authority as shown above and treat the same as "proved" against the above charged officers and communicate a copy of the inquiry report along with disagreement factors to the (5) charged officers, as per Rule 21(2) of APCS (CC&A) Rules, 1991 with a direction to submit their representations, if any, within (10) days from the date of receipt of this memo, failing which it will be construed that they have no representation to offer and necessary action will be taken against them based on the material available on record, as per rules.

4. The Engineer-in-Chief, Panchayat Raj is also requested to furnish his specific remarks/provisional decision for conclusion of the disciplinary case and to instruct the concerned to furnish Action Taken Report on other recommendations figured in Vigilance Report directly to the Director General, Vigilance & Enforcement under intimation to the Government.

SHASHI BHUSHAN KUMAR,
Principal Secretary to Government.

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