



2025/2397

24.11.2025

COUNCIL REGULATION (EU) 2025/2397

of 24 November 2025

amending Regulation (EU) 2016/1686 imposing additional restrictive measures directed against ISIL (Da'esh) and Al-Qaeda and natural and legal persons, entities or bodies associated with them

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 215 thereof,

Having regard to Council Decision (CFSP) 2025/2398 of 24 November 2025 amending Decision (CFSP) 2016/1693 concerning restrictive measures against ISIL (Da'esh) and Al-Qaeda and persons, groups, undertakings and entities associated with them ⁽¹⁾,

Having regard to the joint proposal from the High Representative of the Union for Foreign Affairs and Security Policy and the European Commission,

Whereas:

- (1) Council Regulation (EU) 2016/1686 ⁽²⁾ gives effect to Council Decision (CFSP) 2016/1693 ⁽³⁾.
- (2) In view of the continued threat posed by ISIL (Da'esh) and Al-Qaeda and persons, groups, undertakings and entities associated with them, on 24 November 2025 the Council adopted Decision (CFSP) 2025/2398 in order to add one entity to the list of persons, groups, undertakings and entities subject to restrictive measures.
- (3) That entity is already subject to restrictive measures under Council Decision 2010/788/CFSP ⁽⁴⁾ and Council Regulation (EC) No 1183/2005 ⁽⁵⁾. In order to ensure uniform implementation of the asset freeze measures, Decision (CFSP) 2025/2398 suspends the relevant restrictive measures applicable to that entity under that Decision for as long as the measures provided for in Decision 2010/788/CFSP apply to it.
- (4) These measures fall within the scope of the Treaty on the Functioning of the European Union and, therefore, in particular with a view to ensuring their uniform application in all Member States, regulatory action at the level of the Union is necessary.
- (5) Regulation (EU) 2016/1686 should therefore be amended accordingly,

HAS ADOPTED THIS REGULATION:

Article 1

In Article 4 of Regulation (EU) 2016/1686, the following paragraph is added:

‘5. The measures referred to in Article 2(1) and (2), insofar as they apply to the “Allied Democratic Forces”, shall be suspended for as long as the measures laid down in Article 2(1) and (2) of Council Regulation (EC) No 1183/2005 ^(*) apply to that entity.

^(*) Council Regulation (EC) No 1183/2005 of 18 July 2005 concerning restrictive measures in view of the situation in the Democratic Republic of the Congo (OJ L 193, 23.7.2005, p. 1, ELI: <http://data.europa.eu/eli/reg/2005/1183/oj>).’.

⁽¹⁾ OJ L, 2025/2398, 24.11.2025, ELI: <http://data.europa.eu/eli/dec/2025/2398/oj>.

⁽²⁾ Council Regulation (EU) 2016/1686 of 20 September 2016 imposing additional restrictive measures directed against ISIL (Da'esh) and Al-Qaeda and natural and legal persons, entities or bodies associated with them (OJ L 255, 21.9.2016, p. 1, ELI: <http://data.europa.eu/eli/reg/2016/1686/oj>).

⁽³⁾ Council Decision (CFSP) 2016/1693 of 20 September 2016 concerning restrictive measures against ISIL (Da'esh) and Al-Qaeda and persons, groups, undertakings and entities associated with them and repealing Common Position 2002/402/CFSP (OJ L 255, 21.9.2016, p. 25, ELI: <http://data.europa.eu/eli/dec/2016/1693/oj>).

⁽⁴⁾ Council Decision 2010/788/CFSP of 20 December 2010 concerning restrictive measures in view of the situation in the Democratic Republic of the Congo (OJ L 336, 21.12.2010, p. 30, ELI: <http://data.europa.eu/eli/dec/2010/788/oj>).

⁽⁵⁾ Council Regulation (EC) No 1183/2005 of 18 July 2005 concerning restrictive measures in view of the situation in the Democratic Republic of the Congo (OJ L 193, 23.7.2005, p. 1, ELI: <http://data.europa.eu/eli/reg/2005/1183/oj>).

Article 2

This Regulation shall enter into force on the date of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels, 24 November 2025.

For the Council

The President

L. LØKKE RASMUSSEN
