



2025/2387

25.11.2025

COUNCIL DECISION (EU) 2025/2387

of 24 November 2025

on an assistance measure under the European Peace Facility to support the Jordanian Armed Forces

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on European Union, and in particular Article 28(1) and Article 41(2) thereof,

Having regard to the proposal from the High Representative of the Union for Foreign Affairs and Security Policy,

Whereas:

- (1) Council Decision (CFSP) 2021/509 ⁽¹⁾ establishes the European Peace Facility (EPF) for the financing by Member States of Union actions under the common foreign and security policy to preserve peace, prevent conflicts and strengthen international security pursuant to Article 21(2), point (c), of the Treaty. In particular, pursuant to Article 1(2) of Decision (CFSP) 2021/509, the EPF is to be used for the financing of assistance measures such as actions to strengthen the capacities of third States and regional and international organisations relating to military and defence matters.
- (2) The 2016 Global Strategy for the Union's Foreign and Security Policy sets the objectives of strengthening security and defence, investing in the resilience of States and societies to the south of the Union, developing an integrated approach to conflict and crises as well as promoting the respect of international human rights law and international humanitarian law.
- (3) On 21 March 2022, the Union approved the Strategic Compass, with the objective of becoming a stronger and more capable security provider, including through the increased use of the EPF in support of partners' defence capabilities.
- (4) On 15 July 2024, the High Representative of the Union for Foreign Affairs and Security Policy (the 'High Representative') and the Jordanian Deputy Prime Minister/Foreign Minister co-chaired the 15th EU-Jordan Association Council, in which both parties reviewed their increasingly dynamic and multifaceted partnership, in the framework of the new Partnership Priorities adopted in June 2022. The Union responded positively to Jordan's request to start preparations of a Strategic and Comprehensive Partnership that would allow for further advancement of cooperation in key areas, including in the field of security and defence.
- (5) During the 15th EU-Jordan Association Council, the Union underlined its readiness to continue to assist Jordan, including through the EPF, in increasing efforts to tackle the multiple security challenges faced by Jordan in an increasingly unstable region.
- (6) On 30 January 2025, the Union and Jordan signed the Strategic and Comprehensive Partnership to deepen a long-standing relationship, and to better meet common challenges and advance the shared values of peace, democracy and human rights.
- (7) On 26 October 2025, the High Representative received a request from Jordan for the Union to assist the Jordanian Armed Forces with the procurement of key equipment to develop air defence capabilities.
- (8) Assistance measures are to be implemented taking into account the principles and requirements set out in Decision (CFSP) 2021/509, in particular compliance with Council Common Position 2008/944/CFSP ⁽²⁾, and in line with the rules for the implementation of revenue and expenditure financed under the EPF.
- (9) The Council reaffirms its determination to protect, promote and fulfil human rights, fundamental freedoms and democratic principles and to strengthen the rule of law and good governance, in compliance with the Charter of the United Nations, with the Universal Declaration of Human Rights and with international law, in particular international human rights law and international humanitarian law,

⁽¹⁾ Council Decision (CFSP) 2021/509 of 22 March 2021 establishing a European Peace Facility, and repealing Decision (CFSP) 2015/528 (OJ L 102, 24.3.2021, p. 14, ELI: <http://data.europa.eu/eli/dec/2021/509/oj>).

⁽²⁾ Council Common Position 2008/944/CFSP of 8 December 2008 defining common rules governing control of exports of military technology and equipment (OJ L 335, 13.12.2008, p. 99, ELI: <http://data.europa.eu/eli/compos/2008/944/oj>).

HAS ADOPTED THIS DECISION:

Article 1

Establishment, objectives, scope and duration

1. An assistance measure benefiting Jordan (the 'beneficiary') to be financed under the European Peace Facility (EPF) (the 'assistance measure') is hereby established.
2. The objectives of the assistance measure are the following:
 - (a) to strengthen cooperation between the Union and Jordan in security and defence;
 - (b) to contribute to enhancing the security and defence capacities of the Jordanian Armed Forces to improve national security and resilience and thereby better protect the civilian population in crises and emergencies;
 - (c) to strengthen Jordan's contribution to regional security.
3. To achieve the objectives set out in paragraph 2, the assistance measure shall finance the following types of equipment not designed to deliver lethal force:
 - (a) air detection system (Short-Range Air Defence Radar);
 - (b) operational Command and Control (C2) system.

The assistance measure shall also finance related supplies and services, including technical training, where needed.

4. The duration of the assistance measure shall be 36 months from the date of adoption of this Decision.

Article 2

Financial arrangements

1. The financial reference amount intended to cover the expenditure related to the assistance measure shall be EUR 35 000 000.
2. All expenditure shall be managed in accordance with Decision (CFSP) 2021/509 and in line with the rules for the implementation of revenue and expenditure financed under the EPF.

Article 3

Arrangements with the beneficiary

1. The High Representative of the Union for Foreign Affairs and Security Policy (the 'High Representative') shall make the necessary arrangements with the beneficiary to ensure its compliance with the requirements and conditions established by this Decision as a condition for the provision of support under the assistance measure.
2. The arrangements referred to in paragraph 1 shall include provisions obliging the beneficiary to ensure:
 - (a) compliance of the units of the Jordanian Armed Forces supported under the assistance measure with relevant international law, in particular international human rights law and international humanitarian law;
 - (b) proper and efficient use of any assets provided under the assistance measure for the purposes for which they were provided;
 - (c) sufficient maintenance of any assets provided under the assistance measure to ensure their usability and operational availability over their life cycle;
 - (d) that any assets provided under the assistance measure are not lost or transferred to persons or entities other than those identified in those arrangements.
3. The arrangements referred to in paragraph 1 shall include provisions on the suspension and termination of support under the assistance measure in the event of the beneficiary being found in breach of the obligations set out in paragraph 2.

*Article 4***Implementation**

1. The High Representative shall be responsible for ensuring the implementation of this Decision in accordance with Decision (CFSP) 2021/509, and in line with the rules for the implementation of revenue and expenditure financed under the EPF and with the Integrated Methodological Framework for assessing and identifying the required measures and controls for assistance measures under the EPF.
2. The implementation of the activities referred to in Article 1(3) shall be carried out by the Federal Ministry of Defence of the Federal Republic of Germany.

*Article 5***Monitoring, control and evaluation**

1. The High Representative shall monitor the compliance by the beneficiary with the obligations set out in Article 3. That monitoring shall be used to provide awareness of the context and the risks of breaches of the obligations set out in Article 3, and to contribute to the prevention of such breaches, including violations of international human rights law and international humanitarian law by the units of the Jordanian Armed Forces supported under the assistance measure.
2. The post-shipment control of equipment and supplies shall be organised as follows:
 - (a) delivery verification, whereby EPF delivery certificates are to be signed by the end-user forces upon transfer of ownership;
 - (b) reporting, whereby the beneficiary is to report annually on the activities conducted with the equipment, supplies and services provided under the assistance measure and on the inventory of designated items until such reporting is no longer deemed necessary by the Political and Security Committee (PSC);
 - (c) on-site visits, whereby the beneficiary is to grant the High Representative and the EPF auditors access to conduct on-site checks and EPF audits, upon request.
3. The High Representative shall conduct a final evaluation upon completion of the assistance measure to assess whether the assistance measure has contributed to reaching the objectives set out in Article 1(2).

*Article 6***Reporting**

During the period of implementation, the High Representative shall provide the PSC with six-monthly reports on the implementation of the assistance measure, in accordance with Article 63 of Decision (CFSP) 2021/509. The administrator for assistance measures shall regularly inform the Facility Committee established by Decision (CFSP) 2021/509 on the implementation of revenue and expenditure in accordance with Article 38 of that Decision, including by providing information on the suppliers and subcontractors involved.

*Article 7***Suspension and termination**

1. The PSC may decide to suspend wholly or partially the implementation of the assistance measure in accordance with Article 64 of Decision (CFSP) 2021/509.
2. The PSC may recommend that the Council terminate the assistance measure.

*Article 8***Entry into force**

This Decision shall enter into force on the date of its adoption.

Done at Brussels, 24 November 2025.

For the Council

The President

L. LØKKE RASMUSSEN