



2025/2356

20.11.2025

COUNCIL IMPLEMENTING REGULATION (EU) 2025/2356
of 20 November 2025
implementing Regulation (EU) 2024/1485 concerning restrictive measures in view of the situation in
Russia

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Council Regulation (EU) 2024/1485 of 27 May 2024 concerning restrictive measures in view of the situation in Russia ⁽¹⁾, and in particular Article 17(1) thereof,

Having regard to the proposal from the High Representative of the Union for Foreign Affairs and Security Policy,

Whereas:

- (1) On 27 May 2024, the Council adopted Regulation (EU) 2024/1485.
- (2) The Union remains unwavering in its condemnation of the human rights violations and repressions in Russia.
- (3) In view of the gravity of the situation, the Council considers that 10 natural persons should be added to the list of natural and legal persons, entities and bodies set out in Annex IV to Regulation (EU) 2024/1485.
- (4) Regulation (EU) 2024/1485 should therefore be amended accordingly,

HAS ADOPTED THIS REGULATION:

Article 1

Annex IV to Regulation (EU) 2024/1485 is amended in accordance with the Annex to this Regulation.

Article 2

This Regulation shall enter into force on the date of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels, 20 November 2025.

For the Council

The President

K. KALLAS

⁽¹⁾ OJ L, 2024/1485, 27.5.2024, ELI: <http://data.europa.eu/eli/reg/2024/1485/oj>.

ANNEX

The following entries are added to Annex IV to Regulation (EU) 2024/1485 under the heading ‘A. Natural persons’:

	Name	Identifying information	Statement of Reasons	Date of listing
‘53.	Andrey Viktorovich POLYAKOV (Андрей Викторович ПОЛЯКОВ)	Position: Head of the Main Directorate of the Federal Penitentiary Service of the Russian Federation for the Rostov Oblast, Major General of Internal Service DOB: 17.6.1970 Nationality: Russian Gender: male Passport number: series 1815 No 112026 INN (Russian Tax ID): 343517128461	Andrey Polyakov is the Head of the Main Directorate of the Federal Penitentiary Service of the Russian Federation for the Rostov Oblast, including pre-trial detention centre in Taganrog (SIZO-2), pre-trial detention centre 1 in Rostov-on-Don (SIZO-1), and colony No. 12 in Kamensk Shakhtinsky. In his position, he is responsible for ensuring the protection of the rights of detainees and their safety and for the maintenance of law and order in the subordinate detention facilities he oversees. In the facilities under Polyakov’s authority, Ukrainian detainees, both civilian and military, as well as other detainees were regularly subjected to beatings by guards, suffered from severe food shortages, and had little to no access to medical care or legal assistance. During interrogations, they faced both psychological and physical coercion, including brutal beatings, electric shocks, and threats, with the aim of forcing them to confess to alleged war crimes, crimes of terrorism, or other offences. The documented instances of torture and ill-treatment include the case of the Ukrainian investigative journalist Victoria Volodymyrivna Roshchyna who died in September 2024 as a result of ill-treatment in Pre-Trial Detention Centre No. 2 of the Main Directorate of the Federal Penitentiary Service for the Rostov Oblast in Taganrog. Therefore, Andrey Polyakov is responsible for serious human rights violations, namely torture and other cruel, inhuman or degrading treatment, for the repression of civil society and for activities seriously undermining the rule of law in Russia.	20.11.2025

	Name	Identifying information	Statement of Reasons	Date of listing
54.	Andrey Vadimovich MIKHAILICHENKO (Андрей Вадимович МИХАЙЛИЧЕНКО)	Position: Deputy Director for Security and Operational Work of Pre-Trial Detention Centre No. 2 of the Main Directorate of the Federal Penitentiary Service for the Rostov Oblast, Russian Federation DOB: 31.3.1992 Nationality: Russian Gender: male Passport number: Series 6012 No 175625 INN (Russian Tax ID): 615490520223	Andrey Mikhailichenko serves as Deputy Director for Security and Operational Work of Pre-Trial Detention Centre No. 2 of the Main Directorate of the Federal Penitentiary Service for the Rostov Oblast (SIZO-2) in Taganrog, Russia. As a member of the management of SIZO-2 Mikhailichenko is responsible for widespread and systematic torture and other cruel, inhuman and degrading treatment of Ukrainian detainees, both civilian and military, as well as other detainees held in that facility. Detainees in SIZO-2 are regularly subjected to beatings by guards, suffer from severe food shortages, and have little to no access to medical care or legal assistance. During interrogations, detainees face both psychological and physical coercion, including brutal beatings, electric shocks, and threats, with the aim of forcing them to confess to alleged war crimes, crimes of terrorism, or other offences all intended to crush resistance to Russia's aggression against Ukraine. This treatment represents a serious violation or abuse of human rights and is a violation of the principle of rule of law. At least 15 detainees have died as a result of ill-treatment in the facility, including Ukrainian investigative journalist Victoria Volodymyrivna Roshchyna. As Deputy Director for Security and Operational Work of SIZO-2, Andrey Mikhailichenko bears responsibility for the facility's operations. He is therefore responsible for serious human rights violations, repression of civil society and for activities seriously undermining the rule of law in Russia.	20.11.2025

	Name	Identifying information	Statement of Reasons	Date of listing
55.	Andrey Sergeevich SAPITSKIY (Андрей Сергеевич САПИЦКИЙ)	Position: Deputy Director for Personnel and Educational Work Issues of Pre-Trial Detention Centre No. 2 of the Main Directorate of the Federal Penitentiary Service for the Rostov Oblast, Russian Federation Nationality: Russian Gender: male	Andrey Sapitskiy, serves as Deputy Director for Personnel and Educational Work Issues of Pre-Trial Detention Centre No. 2 of the Main Directorate of the Federal Penitentiary Service for the Rostov Oblast (SIZO-2) in Taganrog, Russia. As a member of the management of SIZO-2, Sapitskiy is responsible for widespread and systematic torture and other cruel, inhuman, and degrading treatment of Ukrainian detainees, both civilian and military, as well as other detainees held in that facility. Detainees in SIZO-2 are regularly subjected to beatings by guards, suffer from severe food shortages, and have little to no access to medical care or legal assistance. During interrogations, detainees face both psychological and physical coercion, including brutal beatings, electric shocks, and threats, with the aim of forcing them to confess to alleged war crimes, crimes of terrorism, or other offences all intended to crush resistance to Russia's aggression against Ukraine. This treatment represents a serious violation or abuse of human rights and is a violation of the principle of rule of law. At least 15 detainees have died as a result of ill-treatment in the facility, including Ukrainian investigative journalist Victoria Volodymyrivna Roshchyna. As Deputy Director for Personnel and Educational Work Issues of SIZO-2, Andrey Sapitskiy bears responsibility for the facility's operations. He is therefore responsible for serious human rights violations, repression of civil society, and activities seriously undermining of rule of law in Russia.	20.11.2025

	Name	Identifying information	Statement of Reasons	Date of listing
56.	Aleksandr Aleksandrovich SHTODA (Александр Александрович ШТОДА)	Position: Director of Pre-Trial Detention Centre No. 2 of the Main Directorate of the Federal Penitentiary Service for the Rostov Oblast, Russian Federation DOB: 19.11.1980 Nationality: Russian Passport number: series 6001 No419633 INN (Russian Tax ID): 611903638423	Aleksander Shtoda, serves as Director of Pre-Trial Detention Centre No. 2 of the Main Directorate of the Federal Penitentiary Service for the Rostov Oblast (SIZO-2) in Taganrog, Russia. Shtoda is responsible for widespread and systematic torture and other cruel, inhuman, and degrading treatment of Ukrainian detainees, both civilian and military, as well as other detainees held in the facility under his command. Detainees in SIZO-2 are regularly subjected to beatings by guards, suffer from severe food shortages, and have little to no access to medical care or legal assistance. During interrogations, detainees face both psychological and physical coercion, including brutal beatings, electric shocks, and threats, with the aim of forcing them to confess to alleged war crimes, crimes of terrorism, or other offences all intended to crush resistance to Russia's aggression against Ukraine. This treatment represents a serious violation or abuse of human rights and is a violation of the principle of rule of law. At least 15 detainees have died as a result of ill-treatment in the facility, including Ukrainian investigative journalist Victoria Volodymyrivna Roshchyna. As Director of SIZO-2, Aleksander Shtoda holds authority over the facility's operations. He is therefore responsible for serious human rights violations, repression of civil society, and activities seriously undermining the rule of law in Russia.	20.11.2025

	Name	Identifying information	Statement of Reasons	Date of listing
57.	Timur Savelevich VAKHRAMEEV (Тимур Савельевич ВАХРАМЕЕВ)	Position: Judge of Basmanny District Court, Moscow; Former Magistrate (Justice of the Peace) in Tagansky district of Moscow DOB: 13.5.1990 Nationality: Russian Gender: male	Timur Vakhrameev, a judge at the Basmanny District Court in Russia, has been involved in a number of politically motivated prosecution cases, imposing disproportionately harsh sentences on several individuals and extending the detention of others. Judge Vakhrameev participated in the unjust and politically motivated prosecution of journalists Kirill Martynov and Dmitry Kolezev, as well as activist Lyusya Shtein, sentencing each of them to several years in prison in an effort to silence independent journalism and civil society in Russia. He also extended the pre-trial detention of lawyers Vadim Kobzev and Alexey Liptser, as well as journalists Konstantin Gabov and Sergei Karelin, in politically motivated cases related to crackdowns on individuals associated with the Anti-Corruption Foundation or Alexei Navalny himself. Additionally, he prolonged the pre-trial detention of Grigory Melkonyants, co-chairman of the Golos movement, Russia's key independent election watchdog initiative, in an apparent attempt to exert additional pressure on public election monitoring in the country. In all of the aforementioned cases, controversial articles of the Russian Criminal Code on undesirable organisations, discrediting the Russian army, or extremism were applied. Moreover, earlier in 2023, while serving as a justice of the peace in Moscow's Tagansky District, Timur Vakhrameev also played an active role in penalising international companies such as Wikimedia and Google for failing to remove factual information about Russia's war of aggression against Ukraine. Timur Vakhrameev is therefore responsible for serious human rights violations, the repression of civil society and democratic opposition and activities seriously undermining democracy and the rule of law in Russia.	20.11.2025

	Name	Identifying information	Statement of Reasons	Date of listing
58.	Artemy Alexeevich TELMINOV (Артеми́й Алексе́евич ТЕ́ЛЬМИНОВ)	Position: Investigator of the Investigative Committee of the Russian Federation DOB: 30.12.1994 Nationality: Russian Gender: male	Artemy Telminov serves as an Investigator of the Investigative Committee of the Russian Federation, and has been involved in a number of politically motivated prosecutions of individuals associated with Alexei Navalny, including, journalists Antonina Favorskaya, Olga Komleva, Konstantin Gabov, and Sergey Karelin, as well as lawyers Vadim Kobzev, Alexei Liptser, and Igor Sergunin. By advocating for the imposition or extension of their detention, he has actively contributed to the Russian regime's efforts to suppress dissent within the country. All of the individuals mentioned above were investigated and subsequently charged with participation in an extremist community or organisation, or with involvement in its activities. In reality, these charges were based solely on their lawful actions while associated with Alexei Navalny and his Anti-Corruption Foundation. The misuse of legislation related to terrorism and extremism to suppress political opposition and peaceful civil society efforts linked to Navalny has become a widespread practice in Russia. All of the aforementioned cases exhibit a consistent pattern of politically motivated prosecution, including prolonged pre-trial detention and, in some instances, closed court proceedings. Artemy Telminov's active role in orchestrating the unjust prosecution of Antonina Favorskaya, Olga Komleva, Konstantin Gabov, Sergey Karelin, Vadim Kobzev, Alexei Liptser, and Igor Sergunin constitutes a grave violation of human rights. Therefore, he is directly responsible for serious human rights abuses and for the repression of civil society and democratic opposition in Russia.	20.11.2025

	Name	Identifying information	Statement of Reasons	Date of listing
59.	Boris Ashirbaevich KOZHEVNIKOV (Борис Аширбаевич КОЖЕВНИКОВ)	Position: Deputy Chairman of the Appellate Military Court of Russia DOB: 31.8.1964 Nationality: Russian Gender: male	Boris Kozhevnikov is a Deputy Chairman of the Appellate Military Court of Russia. As deputy chairman of the Appellate Military Court of Russia, Boris Kozhevnikov rejected the appeal of Alexei Gorinov, a former municipal deputy in the Krasnoselsky district of Moscow, against a politically motivated sentence. In a procedurally flawed trial, Alexei Gorinov was sentenced to three years' imprisonment in a strict regime penal colony under Article 205.2 of the Russian Criminal Code for "justification of terrorism". Alexei Gorinov's sentence was based on statements he made in a conversation with his cellmates in which he allegedly recognised that Crimea was Ukrainian territory and the Azov regiment was part of the Ukrainian army. Furthermore, Kozhevnikov upheld the sentences of imprisonment for Andrei Boyarshinov, Ibragim Orudzhhev, Alexei Nuriev and Roman Nasryev on politically motivated charges in alleged terrorism related cases. Therefore, Boris Kozhevnikov is responsible for serious violations of human rights, including violating freedom of opinion and expression, for the repression of civil society and democratic opposition, and for activities which seriously undermine the rule of law in Russia.	20.11.2025

	Name	Identifying information	Statement of Reasons	Date of listing
60.	Maxim Alexandrovich PANIN (Максим Александрович ПАНИН)	Position: Judge of the Appellate Military Court of Russia (Judicial Panel for Criminal Cases) DOB: 22.2.1982 Nationality: Russian Gender: male	Maksim Panin is a judge of the Appellate Military Court of Russia. As a member of the panel of judges of the Appellate Military Court of Russia, Maksim Panin rejected the appeal of Alexei Gorinov, a former municipal deputy in the Krasnoselsky district of Moscow, against a politically motivated sentence. In a procedurally flawed trial, Alexei Gorinov was sentenced to three years' imprisonment in a strict regime colony under Article 205.2 of the Russian Criminal Code for "justification of terrorism". Alexei Gorinov's sentence was based on statements he made in a conversation with his cellmates in which he allegedly recognised that Crimea was Ukrainian territory and the Azov regiment was part of the Ukrainian army. Furthermore, Panin participated in politically motivated prosecutions of other individuals. As a member of the appellate panel, he upheld the conviction of Elena Kotenochkina, who was accused of "justifying terrorism" through a social media post and sentenced, in absentia, to six years and eleven months in a penal colony. Panin also confirmed the extension of the detention period in the cases of Polina Yevtushenko, prosecuted for spreading "fake news" about the Russian army and "rehabilitation of Nazism", and Enver Krosh, Rinat Aliev and Vilen Temeryanov, Crimean Tatars prosecuted for their alleged involvement in an Islamic group banned in Russia. Therefore, Maksim Panin is responsible for serious violations of human rights, including violating freedom of opinion and expression, for the repression of civil society and democratic opposition, and for activities which seriously undermine the rule of law in Russia.	20.11.2025

	Name	Identifying information	Statement of Reasons	Date of listing
61.	Marina Viktorovna USHAKOVA (Марина Викторовна УШАКОВА)	Position: Judge of the Appellate Military Court of Russia (Judicial Panel for Criminal Cases) DOB: 2.5.1979 Nationality: Russian Gender: female	Marina Ushakova is a judge of the Appellate Military Court of Russia. As a member of the appellate panel of judges of the Appellate Military Court of Russia, Marina Ushakova rejected the appeal of Alexei Gorinov, a former municipal deputy in the Krasnoselsky district of Moscow, against a politically motivated sentence. In a procedurally flawed trial, Alexei. Gorinov was sentenced to three years' imprisonment in a strict regime colony under Article 205.2 of the Russian Criminal Code for "justification of terrorism". Alexei Gorinov's sentence was based on statements he made in a conversation with his cellmates in which he allegedly recognised that Crimea was Ukrainian territory and the Azov regiment was part of the Ukrainian army. Furthermore, Ushakova upheld the convictions of Nikita Tushkanov, Daniil Bondarenko and Stanislav Shevchenko, based on politically motivated charges of "justifying terrorism" in their statements on social media or in private conversations regarding, in particular, the Crimean Bridge explosion. Therefore, Marina Ushakova is responsible for serious violations of human rights, including violating freedom of opinion and expression, for the repression of civil society and democratic opposition, and for activities which seriously undermine the rule of law in Russia.	20.11.2025

	Name	Identifying information	Statement of Reasons	Date of listing
62.	Svetlana Sergeevna RYGALOVA (Светлана Сергеевна РЫГАЛОВА)	Position: Prosecutor of the Criminal Judicial Department of the Prosecutor's Office of Vladimir Region, Junior Justice Counsellor Nationality: Russian Gender: female	Svetlana Rygalova, serving as a prosecutor of the Prosecutor's Office of the Vladimir Region, participated in the politically motivated prosecution of Alexei Gorinov, a former municipal deputy in the Krasnoselsky district of Moscow, for expressing his opinion related to Russia's war of aggression against Ukraine. Prosecutor Rygalova approved the indictment in a criminal case and led the prosecution of Alexei Gorinov under Article 205.2 of the Russian Criminal Code for "justification of terrorism", proposing that he be sentenced to three and a half years of imprisonment. The prosecution's case was based on statements Gorinov made in a conversation with his cellmates in which he allegedly recognised that Crimea was Ukrainian territory and the Azov regiment was part of the Ukrainian army. On the basis of Rygalova's indictment, Gorinov was sentenced to three years of imprisonment. Therefore, Svetlana Rygalova is responsible for serious violations of human rights, including violating freedom of opinion and expression, for the repression of civil society and democratic opposition, and for activities seriously undermining the rule of law in Russia.	20.11.2025'