



2025/2038

23.10.2025

**COUNCIL IMPLEMENTING DECISION (CFSP) 2025/2038
of 23 October 2025**

**implementing Decision 2012/642/CFSP concerning restrictive measures in view of the situation in
Belarus and the involvement of Belarus in the Russian aggression against Ukraine**

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on European Union, and in particular Article 31(2) thereof,

Having regard to Council Decision 2012/642/CFSP of 15 October 2012 concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine⁽¹⁾, and in particular Article 6(1) thereof,

Having regard to the proposal from the High Representative of the Union for Foreign Affairs and Security Policy,

Whereas:

- (1) On 15 October 2012, the Council adopted Decision 2012/642/CFSP.
- (2) In view of the gravity of the situation in Belarus, two natural persons and three legal persons should be included in the list of natural and legal persons, entities and bodies subject to restrictive measures set out in Annex I to Decision 2012/642/CFSP.
- (3) Decision 2012/642/CFSP should therefore be amended accordingly,

HAS ADOPTED THIS DECISION:

Article 1

Annex I to Decision 2012/642/CFSP is amended in accordance with the Annex to this Decision.

Article 2

This Decision shall enter into force on the date of its publication in the *Official Journal of the European Union*.

Done at Brussels, 23 October 2025.

For the Council

The President

M. BJERRE

⁽¹⁾ OJ L 285, 17.10.2012, p. 1, ELI: <http://data.europa.eu/eli/dec/2012/642/oj>.

Annex I to Decision 2012/642/CFSP is amended as follows:

(1) the following natural persons are added to the list set out in the section 'A. Natural persons referred to in Articles 3(1) and 4(1)':

	Names (Transliteration of Belarusian spelling) (Transliteration of Russian spelling)	Names (Belarusian spelling) (Russian spelling)	Identifying information	Reasons for listing	Date of listing
'313.	Ilya Valerievich IKAN	Ілля Валер'евіч ІКАН Илья Валерьевич ИКАН	Function: Chairman of Belneftekhim, Member of the Council of the Republic of the National Assembly of the Republic of Belarus DOB: 10.1.1981 POB: Pchelnik, Borisov District, Minsk Region/Oblast, former USSR (now Belarus) Nationality: Belarusian Gender: male Associated entities: Belneftekhim	Ilya Ikan is the Chairman of the Belarusian State Concern for Oil and Chemistry (Belneftekhim). Belneftekhim is one of the largest industrial complexes of the Republic of Belarus and consists of multiple other state-owned companies established in 1997. Aliaksandr Lukashenka considers Belneftekhim to be one of the most important and strategic concerns in Belarus. In particular, Belneftekhim represents a fundamental asset for the Belarusian economy and foreign policy, in particular in relation to the cooperation between Russia and Belarus in developing a common oil market. Regular consultations are held between the concern and President Lukashenka. Belneftekhim benefits from the support provided by the Lukashenka regime, especially with regard to the effects of sanctions. Therefore, Belneftekhim is benefitting from and supporting the Lukashenka regime. By acting as the Chairman of Belneftekhim, Ilya Ikan is benefitting from and supporting the Lukashenka regime.	23.10.2025

	Names (Transliteration of Belarusian spelling) (Transliteration of Russian spelling)	Names (Belarusian spelling) (Russian spelling)	Identifying information	Reasons for listing	Date of listing
314.	Yuri Ivanovich PREDKO a.k.a. Yuriy Ivanovich PREDKO	Юрий Иванович ПРЕДКО	Function: General Director of OJSC Horizont DOB: 1964 POB: Belarus Nationality: Belarusian Gender: male Associated entities: Horizont Holding, ICT Horizont	Yuri Predko is general manager of OJSC “Management Company of the Holding Horizont”, which is one of the largest manufacturers of consumer electronics and household appliances in the Republic of Belarus. It is the managing company of Horizont Holding. Horizont Holding is one of the largest and most dynamically developing diversified holdings in the Republic of Belarus, covering a wide range of business areas. Horizont Holding’s activities are being implemented with the instructions of Aliaksandr Lukashenka. ICT Horizont, part of Horizont Holding, is one of the leaders in the development and production of special electronics in the Republic of Belarus. The company develops and produces special and dual-use goods, for example video-viewing devices for armoured vehicles. ICT Horizont collaborates with the Ministry of Defence of the Republic of Belarus in creating and modernising models of range equipment in accordance with the requirements for the training of formations and military units of the Armed Forces. In addition, ICT Horizont takes part in the Union State (Russia and Belarus) scientific-technical programme “Intelavto”. The programme was approved by the Council of Ministers of the Republic of Belarus. Therefore, Yuri Predko is associated with entities forming part of the military-industrial complex of Belarus by being involved in the development of military technology and equipment.	23.10.2025’;

(2) the following entries are added to the list set out in the section ‘B. Legal persons, entities or bodies referred to in Article 4(1)’:

	Names (Transliteration of Belarusian spelling) (Transliteration of Russian spelling)	Names (Belarusian spelling) (Russian spelling)	Identifying information	Reasons for listing	Date of listing
‘56.	JSC Holography Industry ZAT Galagrafichnaya Industriya ZAO Golograficheskaya Industriya	Закрывае акцыянернае таварыства “ТАЛАГРАФІЧНАЯ ІНДУСТРЫЯ” Закрытое акцыянернае грамадства “ТОЛОГРАФІЧЕСКАЯ ІНДУСТРЫЯ”	Address: Kalinina 12, Minsk, Belarus Registration number: 101482057 Date of registration: 7.5.1998 Phone: +375 266 01 31, +375 266 34 17 Email: info@holography.by Web: www.holography.by	JSC Holography Industry is the leading Belarusian producer of protective holograms and crystallograms. Under Belarusian legislation, protective holographic stickers are put on excise stamps, including excise stamps on alcoholic beverages, a wide range of consumer goods, cash registers and slot machines. This creates significant demand for JSC Holography Industry’s products. JSC Holography Industry has a close working relationship with state entities, some of which are its shareholders. This close relationship has, in part, resulted from the company founder’s former business partner gifting shares to the state. In return, the state has placed orders with the company. Therefore, JSC Holography Industry is benefitting from the Lukashenka regime.	23.10.2025

	Names (Transliteration of Belarusian spelling) (Transliteration of Russian spelling)	Names (Belarusian spelling) (Russian spelling)	Identifying information	Reasons for listing	Date of listing
57.	ICT Horizont a.k.a. Research Unitary Enterprise “INSTITUTE OF DIGITAL TELEVISION HORIZONT” a.k.a. DIGITAL TELEVISION INSTITUTE HORIZONT a.k.a. UE “Institute of Digital Television Horizon” a.k.a. Chelyabinsk Institute of Digital television “Horizont”	Навукова-даследчае ўнітарнае прадпрыемства “ІНСТЫТУТ ЛІЧБАВАГА ТЭЛЕБАЧАННЯ ГАРЫЗОНТ” a.k.a. Унітарнае прадпрыемства “ІЛТ ГАРЫЗОНТ” Унітарнае прадпрыемства “ІЦТ ГОРЫЗОНТ” a.k.a. Научно-исследовательское унитарное предприятие “ИНСТИТУТ ЦИФРОВОГО ТЕЛЕВИДЕНИЯ ГОРЫЗОНТ”	Address: Kuibysheva 35-1, Minsk, 220029, Belarus Type of entity: state-owned company Registration number: 100085149 OKPO: 37406850 Date of registration: 26.11.1991 Place of registration: Belarus Phone: 8 740 740 91 00, +375 740 740 91 00 Fax: +375 17 288 11 82 Email: office@horizont-rnd.by, ict@dtv.horizont.by Web: https://h-rnd.by/	ICT Horizont is a Belarusian company, and one of the most modern high-tech centres in the country. ICT Horizont is one of the leaders in the development and production of special electronics in the Republic of Belarus. The company develops and produces special and dual-use goods, such as video-viewing devices for armoured vehicles. ICT Horizont collaborates with the Ministry of Defence of the Republic of Belarus in creating and modernising range equipment, in accordance with the requirements of the Armed Forces. In addition, ICT Horizont takes part in the scientific-technical programme “Intelavto”, which is aimed at creating high-tech digital and electronic components and systems for special and dual-use transport vehicles. The programme was approved by the Council of Ministers of the Republic of Belarus. Therefore, ICT Horizont forms part of the Belarusian military-industrial complex by being involved in the development of military technology and equipment.	23.10.2025

	Names (Transliteration of Belarusian spelling) (Transliteration of Russian spelling)	Names (Belarusian spelling) (Russian spelling)	Identifying information	Reasons for listing	Date of listing
58.	Horizont Holding a.k.a. Horizon Holding a.k.a. OJSC N Holding a.k.a. The Horizon Group of Companies	Холдынга “Гарызонт” Холдинг “Горизонт” a.k.a. ОАО “Н Холдинг” a.k.a. Группа компаний “Горизонт”	Address: S. Kovalevskaya Lane, 62, room 16, 220014, Minsk, Belarus Type of entity: holding company Registration number: 101050240 Date of registration: 2010 Place of registration: Belarus Principal place of business: Minsk, Belarus Phone: +375 (17) 226 36 01 Fax: +375 (17) 303 76 07 Email: info@h-tv.by Web: https://h-tv.by/ , https://h-holding.by/ Associated entities: ICT Horizont Associated individuals: Yuri Ivanovich Predko	Horizont Holding is a Belarusian holding company. Horizont Holding is one of the largest and most dynamically developing diversified holdings in the Republic of Belarus, covering a wide range of business areas. It has been described as one of the flagships of Minsk industry. Horizont Holding's projects are being implemented with the instructions of Aliaksandr Lukashenka. ICT Horizont is a part of Horizont Holding. ICT Horizont is one of the leaders in the development and production of special electronics in the Republic of Belarus. The company develops and produces special and dual-use goods, for example video-viewing devices for armoured vehicles. ICT Horizont collaborates with the Ministry of Defence of the Republic of Belarus in creating and modernising models of range equipment in accordance with the requirements for the training of formations and military units of the Armed Forces. In addition, ICT Horizont takes part in the Union State (Russia and Belarus) scientific-technical programme “Intelavto”, which is aimed at creating high-tech digital and electronic components and systems for special and dual-use transport vehicles. The programme was approved by the Council of Ministers of the Republic of Belarus. Therefore, Horizont Holding is supporting the Lukashenka regime. It is, moreover, associated with ICT Horizont, which forms part of the Belarusian military-industrial complex, including by being involved in the development of military technology and equipment.	23.10.2025’.