



2025/1881

16.9.2025

COMMISSION IMPLEMENTING DECISION (EU) 2025/1881

of 11 September 2025

amending the period of application and the Annex to Implementing Decision (EU) 2023/2447 concerning emergency measures in relation to outbreaks of highly pathogenic avian influenza in certain Member States

(notified under document C(2025) 6288)

(Text with EEA relevance)

THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU) 2016/429 of the European Parliament and of the Council of 9 March 2016 on transmissible animal diseases and amending and repealing certain acts in the area of animal health ('Animal Health Law') ⁽¹⁾, and in particular Article 259(1), point (c), thereof,

Whereas:

- (1) Highly pathogenic avian influenza (HPAI) is an infectious viral disease in birds and can have a severe impact on the profitability of poultry farming causing disturbance to trade within the Union and exports to third countries. HPAI viruses can infect migratory birds, which can then spread these viruses over long distances during their autumn and spring migrations. Therefore, the presence of HPAI viruses in wild birds poses a continuous threat for the direct and indirect introduction of these viruses into holdings where poultry or captive birds are kept. In the event of an outbreak of HPAI, there is a risk that the disease agent may spread to other holdings where poultry or captive birds are kept.
- (2) Regulation (EU) 2016/429 establishes the legislative framework for the prevention and control of diseases that are transmissible to animals or humans. HPAI falls within the definition of a listed disease in that Regulation, and it is subject to the disease prevention and control rules laid down therein. In addition, Commission Delegated Regulation (EU) 2020/687 ⁽²⁾ supplements Regulation (EU) 2016/429 as regards the rules for the prevention and control of certain listed diseases, including disease control measures for HPAI.
- (3) Commission Implementing Decision (EU) 2023/2447 ⁽³⁾ was adopted on the basis of Regulation (EU) 2016/429, and it lays down emergency measures at Union level in relation to outbreaks of HPAI.
- (4) In particular, Implementing Decision (EU) 2023/2447 provides that the protection, surveillance, and further restricted zones, to be established, following outbreaks of HPAI, by the Member States listed in the Annex thereto, in accordance with Delegated Regulation (EU) 2020/687, must comprise at least the areas listed as protection, surveillance, and further restricted zones in that Annex. Implementing Decision (EU) 2023/2447 also provides that the measures to be applied in those zones, in accordance with that Delegated Regulation, must be maintained until at least the dates set out in the Annex to that Implementing Decision.

⁽¹⁾ OJ L 84, 31.3.2016, p. 1, ELI: <http://data.europa.eu/eli/reg/2016/429/oj>.

⁽²⁾ Commission Delegated Regulation (EU) 2020/687 of 17 December 2019 supplementing Regulation (EU) 2016/429 of the European Parliament and the Council, as regards rules for the prevention and control of certain listed diseases (OJ L 174, 3.6.2020, p. 64, ELI: http://data.europa.eu/eli/reg_del/2020/687/oj).

⁽³⁾ Commission Implementing Decision (EU) 2023/2447 of 24 October 2023 concerning emergency measures in relation to outbreaks of highly pathogenic avian influenza in certain Member States (OJ L, 2023/2447, 30.10.2023, ELI: http://data.europa.eu/eli/dec_impl/2023/2447/oj).

- (5) The Annex to Implementing Decision (EU) 2023/2447 was recently amended by Commission Implementing Decision (EU) 2025/1777 (*) following outbreaks of HPAI in Bulgaria in establishments where poultry were kept, which needed to be reflected in that Annex.
- (6) Since the date of adoption of Implementing Decision (EU) 2025/1777, Germany, Spain and Portugal have notified the Commission of outbreaks of HPAI in establishments where poultry were kept, located in the state of Schleswig-Holstein in Germany, in the province of Huelva in Spain and in the district of Santarém in Portugal.
- (7) Following those outbreaks, Germany, Spain and Portugal have taken the disease control measures required in accordance with Delegated Regulation (EU) 2020/687, including the establishment of protection and surveillance zones around the outbreaks.
- (8) The Commission has examined the disease control measures taken by Germany, Spain and Portugal and it is satisfied that the boundaries of the protection and surveillance zones established by those Member States are at a sufficient distance from the establishments where the outbreaks of HPAI have been confirmed.
- (9) In the Annex to Implementing Decision (EU) 2023/2447, there are currently no areas listed as protection and surveillance zones for Germany and there are no areas listed as protection zones for Spain and Portugal.
- (10) In order to prevent any unnecessary disturbance to trade within the Union and to avoid unjustified barriers to trade being imposed by third countries, it is necessary to rapidly lay down at Union level, in collaboration with Germany, Spain and Portugal, the protection and surveillance zones established by those Member States, in accordance with Delegated Regulation (EU) 2020/687.
- (11) Therefore, the areas listed as surveillance zones for Spain and Portugal in the Annex to Implementing Decision (EU) 2023/2447 should be amended, to take account of the boundaries of the surveillance zones established by those Member States following the recent outbreaks in those Member States, as well as the required duration of the measures to be applied in the surveillance zones, in accordance with Delegated Regulation (EU) 2020/687.
- (12) In addition, the protection and surveillance zones established by Germany, and the protection zones established by Spain and Portugal, as well as the duration of the measures required to be applied in those zones, in accordance with Delegated Regulation (EU) 2020/687, should be set out in the Annex to Implementing Decision (EU) 2023/2447.
- (13) Accordingly, the Annex to Implementing Decision (EU) 2023/2447 should be amended to update regionalisation at Union level in order to take account of the protection and surveillance zones established by Germany, Spain and Portugal, in accordance with Delegated Regulation (EU) 2020/687, as well as to set out the duration of the measures applicable therein.
- (14) In addition, Implementing Decision (EU) 2023/2447 applies until 30 September 2025. However, the duration of the restrictions applicable in the protection zone established by Portugal and the surveillance zones established by Germany, Spain and Portugal in accordance with Delegated Regulation (EU) 2020/687 extends beyond 30 September 2025.
- (15) Moreover, due to the ongoing findings of HPAI viruses in wild birds in the Union, and particularly the risks of the spread of that disease by migratory wild birds during the upcoming migration seasons, there is an increasing risk of further outbreaks in poultry and captive birds.

(*) Commission Implementing Decision (EU) 2025/1777 of 2 September 2025 amending the Annex to Implementing Decision (EU) 2023/2447 concerning emergency measures in relation to outbreaks of highly pathogenic avian influenza in certain Member States (OJ L, 2025/1777, 5.9.2025, ELI: http://data.europa.eu/eli/dec_impl/2025/1777/oj).

- (16) It is therefore appropriate to prolong the period of application of Implementing Decision (EU) 2023/2447 until 30 September 2026, to cover the upcoming annual migration seasons of migratory wild birds. This prolongation also takes into account current developments in the epidemiological situation in the Union as regards HPAI and the corresponding risks to animal health resulting from possible further outbreaks of that disease.
- (17) Implementing Decision (EU) 2023/2447 should therefore be amended accordingly.
- (18) Given the urgency of the epidemiological situation in the Union as regards the spread of HPAI, it is important that the amendments to be made to Implementing Decision (EU) 2023/2447 by this Decision take effect as soon as possible.
- (19) The measures provided for in this Decision are in accordance with the opinion of the Standing Committee on Plants, Animals, Food and Feed,

HAS ADOPTED THIS DECISION:

Article 1

Implementing Decision (EU) 2023/2447 is amended as follows:

1. in Article 5, the date '30 September 2025' is replaced by the date '30 September 2026';
2. the Annex is replaced by the text set out in the Annex to this Decision.

Article 2

This Decision is addressed to the Member States.

Done at Brussels, 11 September 2025.

For the Commission
Olivér VÁRHELYI
Member of the Commission

ANNEX

Part A

Protection zones in the concerned Member States* as referred to in Article 1, point (a), and Article 2:

Member State: Bulgaria

ADIS reference number of the outbreak	Area comprising:	Date until applicable in accordance with Article 39 of Delegated Regulation (EU) 2020/687
Plovdiv region		
BG-HPAI(P)-2025-00008 BG-HPAI(P)-2025-00009 BG-HPAI(P)-2025-000010	The following villages in Rakovski municipality: — Rakovski — Momino selo The following villages in Kaloyanovo municipality: — Glavatar	21.9.2025

Member State: Germany

ADIS reference number of the outbreak	Area comprising:	Date until applicable in accordance with Article 39 of Delegated Regulation (EU) 2020/687
Schleswig-Holstein		
DE-HPAI(P)-2025-00010	Kreis Steinburg 3 km Radius um den Ausbruchsbetrieb GPS-Koordinaten 9,450142 / 54,038066 Die gesamten Gemeinden Hadenfeld, Bokelrehm, sowie Teile der Gemeinden Aasbüttel, Agethorst, Bokhorst, Kaisborstel, Mehlbek, Nienbüttel, Pöschendorf, Schenefeld, Warringholz.	24.9.2025

Member State: Spain

ADIS reference number of the outbreak	Area comprising:	Date until applicable in accordance with Article 39 of Delegated Regulation (EU) 2020/687
ES-HPAI(P)-2025-00003	Those parts in the province of Huelva of the comarca of Valverde del Camino contained within a circle of a radius of 3 kilometres, centered on UTM 30, ETRS89 coordinates long - 6,8929226, lat 37,7619535	25.9.2025

Member State: Portugal

ADIS reference number of the outbreak	Area comprising:	Date until applicable in accordance with Article 39 of Delegated Regulation (EU) 2020/687
PT-HPAI(P)-2025-00003	The parts from the county of Benavente from the district of Santarém that are contained within circle of 3 kilometers radius, centered on GPS coordinates 38.829589N, -8.710556W	4.10.2025

Part B

Surveillance zones in the concerned Member States* as referred to in Article 1, point (a), and Article 3:

Member State: Bulgaria

ADIS reference number of the outbreak	Area comprising:	Date until applicable in accordance with Article 55 of Delegated Regulation (EU) 2020/687
<i>Plovdiv region</i>		
BG-HPAI(P)-2025-00008 BG-HPAI(P)-2025-00009 BG-HPAI(P)-2025-000010	The following villages in Rakovski municipality: — Shishmantsi — Boltarino — Strayama The following villages in Maritsa municipality: — Manolsko Konare — Yasno pole — Dink — Kalekovets — Krislovo The following villages in Brezovo municipality: — Padarsko — Borets — Otets Kirilovo — Drangovo — Streltsi The following villages in Kaloyanovo municipality: — Razhevo — Razhevo Konare — Dalgo pole	30.9.2025
	The following villages in Rakovski municipality: — Rakovski — Momino selo The following villages in Kaloyanovo municipality: — Glavatar	22.9.2025 – 30.9.2025

Member State: Germany

ADIS reference number of the outbreak	Area comprising:	Date until applicable in accordance with Article 55 of Delegated Regulation (EU) 2020/687
Schleswig-Holstein		
DE-HPAI(P)-2025-00010	Kreis Dithmarschen 10 km Radius um den Ausbruchsbetrieb GPS-Koordinaten 9,450142 / 54,038066 Teile der Gemeinden Schafstedt, Hochdonn.	3.10.2025
	Kreis Rendsburg-Eckernförde 10 km Radius um den Ausbruchsbetrieb GPS-Koordinaten 9,450142 / 54,038066 Die gesamte Gemeinde Bendorf und Thaden sowie Teile der Gemeinden Beldorf, Beringstedt, Bornholt, Gokels, Hanerau-Hademarschen, Lütjenwestedt, Osterstedt, Seefeld, Steinfeld, Wapelfeld.	
	Kreis Steinburg 10 km Radius um den Ausbruchsbetrieb GPS-Koordinaten 9,450142 / 54,038066 Die gesamten Gemeinden Besdorf, Bokelrehm, Christinenthal, Drage, Hohenaspe, Huje, Kaaks, Kleve, Looft, Nutteln, Oldenborstel, Puls, Wacken, sowie Teile der Gemeinden Aasbüttel, Agethorst, Bokhorst, Gribbohm, Hohenlockstedt, Holstenniendorf, Itzehoe, Kaisborstel, Krummendiek, Mehlbek, Moorhusen, Neuendorf-Sachsenbande, Nienbüttel, Oldendorf, Ottenbüttel, Peissen, Pöschendorf, Reher, Schenefeld, Vaale, Vaalermoor, Warringholz.	
	Kreis Steinburg 3 km Radius um den Ausbruchsbetrieb GPS-Koordinaten 9,450142 / 54,038066 Die gesamten Gemeinden Hadenfeld, Bokelrehm, sowie Teile der Gemeinden Aasbüttel, Agethorst, Bokhorst, Kaisborstel, Mehlbek, Nienbüttel, Pöschendorf, Schenefeld, Warringholz.	25.9.2025 - 3.10.2025

Member State: Spain

ADIS reference number of the outbreak	Area comprising:	Date until applicable in accordance with Article 55 of Delegated Regulation (EU) 2020/687
ES-HPAI(P)-2025-00003	Those parts in the province of Huelva of the comarca of Valverde del Camino beyond the area described in the protection zone and contained within a circle of a radius of 10 kilometres, centered on UTM 30, ETRS89 coordinates long - 6,8929226, lat 37,7619535	4.10.2025
	Those parts in the province of Huelva of the comarca of Valverde del Camino contained within a circle of a radius of 3 kilometres, centered on UTM 30, ETRS89 coordinates long - 6,8929226, lat 37,7619535	26.9.2025-4.10.2025

Member State: Portugal

ADIS reference number of the outbreak	Area comprising:	Date until applicable in accordance with Article 55 of Delegated Regulation (EU) 2020/687
PT-HPAI(P)-2025-00003	The parts from the county of Benavente from the district of Santarém, that are beyond the areas described in the protection zone, and are contained within circle of 10 kilometers centered on GPS coordinates 38.829589N, -8.710556W, and the parts from the county of Montijo from the district of Setúbal, that are contained within circle of 10 kilometers radius, centered on GPS coordinates 38.829589N, -8.710556W	13.10.2025
	The parts from the county of Benavente from the district of Santarém that are contained within circle of 3 kilometers radius, centered on GPS coordinates 38.829589N, -8.710556W	5.10.2025-13.10.2025

Part C

Further restricted zones in the concerned Member States* as referred to in Article 1, point (b), and Article 4:

Member State: None

Area comprising:	Date until measures are to remain applicable in accordance with Article 4

- * In accordance with the Agreement on the withdrawal of the United Kingdom of Great Britain and Northern Ireland from the European Union and the European Atomic Energy Community, and in particular Article 5(4) of the Windsor Framework (see Joint Declaration No 1/2023 of the Union and the United Kingdom in the Joint Committee established by the Agreement on the withdrawal of the United Kingdom of Great Britain and Northern Ireland from the European Union and the European Atomic Energy Community of 24 March 2023, OJ L 102, 17.4.2023, p.87) in conjunction with Annex 2 to that Framework, for the purposes of this Annex, references to Member State include the United Kingdom in respect of Northern Ireland.